

Confidentiality and Disclosure of Information:

General Medical Services (GMS), Personal Medical Services (PMS), and Alternative Provider Medical Services (APMS)

Code of Practice

1 September 2004

CONFIDENTIALITY AND DISCLOSURE OF INFORMATION: GMS, PMS AND APMS CODE OF PRACTICE

Introduction

- 1. This Code of Practice sets out guidance on the confidentiality of information held by contractors referred to collectively in this document as "contractors" who provide General Medical Services (GMS), Personal Medical Services (PMS) and Alternative Provider Medical Services (APMS). Similarly where the term "contract" or "contracts" is used in this document it refers to the contracts or agreements entered into by those who provide GMS, PMS and APMS (unless there is a specific reference to the contrary). It also sets out guidance on the provision of contractor-held information to Primary Care Trusts (PCTs), and access by, and disclosure of, that information to PCTs or a person authorised in writing by PCTs^a.
- 2. This Code has been developed by the Department of Health in consultation with the General Practitioners Committee (GPC) of the British Medical Association, and other key stakeholders, including representatives from patient bodies. It makes explicit existing legal and ethical obligations of confidentiality, placing them in the context of new primary care contractual arrangements. It does not cover in detail all circumstances in which contractor-held information may be requested, but sets out principles of good practice for contractors of primary medical services and Primary Care Trusts (PCTs) who commission services from them. It also describes circumstances in which Strategic Health Authorities (SHAs) or the Department of Health (DH) may request access to certain contractor-held information. PCTs are required by Directions to comply with the provisions of this Code when exercising certain functions^b. PCTs should normally seek actively to involve and engage Local Representative Committees in relation to the Code where there are any potential issues of contention or where contractors may require additional support.

^a References in this Code to PCTs are, unless the context otherwise requires, to be read, in relation to PMS Agreements, as including a reference to a Strategic Health Authority where that Authority is a relevant body within the meaning of regulation 2 of the National Health Service (Personal Medical Services Agreements) Regulations 2004 (S.I. 2004/627).

^b The Confidentiality and Disclosure of Information – General Medical Services, Personal Medical Services and Alternative Provider Medical Services Directions 2004 dated 1 September 2004

3. Primary Care Led Medical Services (PCTMS) are not covered by the Directions to PCTs since the arrangements for providing PCTMS differ in certain respects from the other primary care contractual arrangements. However, PCTs providing PCTMS are expected to follow the principles in this Code, when appropriate, performance managed by Strategic Health Authorities (SHAs) on this basis. The position of a PCT acting in the capacity of a provider of PMS under a PMS Agreement is different, in these circumstances the commissioner/provider relationship is between the SHA and the PCT and subsequent contracts are covered by the Directions and the principles set out in this Code.

Legal Context

- 4. The NHS (General Medical Services Contracts) Regulations 2004^c, the NHS (Personal Medical Services Agreements) Regulations 2004^d and the APMS Directions^e (referred to collectively in this document as "the regulations")include provisions relating to patient records, the confidentiality of personal data, rights of access to, and the provision of patient and practice information held by contractors. In particular, the regulations provide that GMS contracts, PMS agreements and APMS contracts must contain a term requiring contractors, at the PCT's written request, to produce to the PCT, or a person authorised in writing by the PCT; or allow access by the PCT, or a person authorised in writing by the PCT, to:-
 - (i) information which is reasonably required by the PCT for the purposes of, or in connection with the GMS Contract, PMS agreement or APMS contract; and
 - (ii) any other information which is reasonably required in connection with the PCT's functions^f.

Such requests are required to be made by PCTs in accordance with the Directions.

^c S.I. 2004/291

^d S.I. 2004/627

^e The Alternative Provider Medical Services Directions 2004 dated 21st April 2004.

^f See paragraph 77 of Schedule 6 to the NHS(GMS Contracts) Regulations 2004 and paragraph 73 of Schedule 5 to the NHS (PMS Agreements) Regulations 2004.

- 5. This Code does not detail each specific provision within the regulations that deal with obligations on a contractor to provide specific information or reports to PCTs or other bodies, for example:-
- (i) the requirement to send clinical reports to the PCT where services are provided to non-registered patients (see, for example, Schedule 6 paragraph 7 of the GMS Contracts Regulations);
- (ii) notifications of deaths (see, for example Schedule 6 paragraph 87 of the GMS Contracts Regulations).

Scope of the Code

- 6. This Code applies to contractors and to PCTs, to all the staff employed by the practice for the purposes of the contract, and individuals involved in work under the contract who are otherwise associated with the practice (for example locum GPs). It covers PCT access to, or requests for disclosure of, contractor held information. This includes information to support payments under the Quality and Outcomes Framework (QOF) in relation to GMS^g.
- 7. Four categories of information are covered in this Code:-
 - (i) anonymised or aggregated patient information;
 - (ii) confidential patient information;
 - (iii) practice-level information;
 - (iv) information about individual staff employed by the practice for the purposes of the contract, and individuals involved in work under the contract who are otherwise associated with the practice (eg locum GPs).
- 8. In dealing with disclosure of information, contractors, PCTs and the other bodies referred to in this document should have regard to other publications issued to support implementation of the GMS Contract, PMS permanence and APMS, and to:-
 - the "NHS Code of Practice on Confidentiality" (Department of Health, November 2003), available at <u>www.dh.gov.uk/PatientConfidentialityAndCaldicottGuardians</u>;
 - (ii) Guidance Notes on Section 60 of the Health and Social Care Act 2001, for those wishing to use patient identifiable information for an acceptable purpose as defined by the Act^h (www.dh.gov.uk./PublicationsandStatistics)

<u>GCE</u>

g Detailed guidelines on the operation of the QOF are set out in *eg Delivering Investment in General Practice* http://www.dh.gov.uk/PublicationsAndStatistics/Publications/PublicationsPolicyAndGuidance/PublicationsPolicyAndGuidanceArticle/fs/en?CONTENT_ID=4070242&chk=tokzna

Annual QOF Review Process Guidance: http://www.dh.gov.uk/PolicyAndGuidance/OrganisationPolicy/PrimaryCare/PrimaryCareContracting/PrimaryCareContractingArticle/fs/en?CONTENT_ID=4082246&chk=1yi

^h The Control of Patient Information Regulations made under section 60 are of general application. They do not override powers in paragraph 77 of Schedule 6 of the NHS (GMS Contracts) Regulations or similar provisions in the NHS (PMS Agreements) Regulations 2004 or NHS (APMS) Directions 2004 to provide information in particular circumstances

Although they are not explicitly covered by this Code, Annex A outlines the poin relation to:			
(i)	Patients' Forums;		
(ii)	Healthcare Commission;		
(iii)	NHS Counter Fraud and Security Management Service (NHSCFSMS		
(iv)	NHS Internal Audit;		
(v)	Social Services Departments;		
(vi)	National Clinical Assessment Authority (NCAA); and,		
(vii)	Researchers.		

General Principles

- 10. Patient information held by contractors is generally held under legal and ethical obligations of confidentiality. Patients seeking treatment entrust sensitive information to those who provide their healthcare. They do so in confidence, and have the legitimate expectation that their privacy will be respected, and that their health records will be used by the health service to support their healthcare. Information that can identify individual patients must not be used or disclosed for purposes other than healthcare without the individual's explicit consent, or some other legal basis, such as a robust public interest or legal justification for doing so.
- 11. However, patient healthcare does require information to be shared appropriately amongst those who provide that care, as well as the use of anonymised or aggregated data to support the wider functioning of the NHS. Generally, patients who present for care are assumed to consent to the required information sharing between clinicians. Ensuring that patients understand how information may be shared underpins this assumption and is therefore extremely important. Where appropriate, clinical and non-clinical staff may need to discuss consent issues with patients and check patient understanding. This is covered in more detail in the NHS Confidentiality Code of Practice.
- 12. Patient Information should only be held, used or shared appropriately and with good reason. Where information identifies individuals, it is likely to be subject to Data Protection Act provisions. Where those individuals are patients, there will be obligations of confidentiality and privacy. Even where there are no apparent legal restrictions on disclosing or permitting access to information, care should be taken to ensure that its use will not result in detriment, whether to individuals, to practices or the wider NHS, unless there is a robust public interest in disclosing information, or a legal basis, such as a request under the Freedom of Information Act.

- 13. The standards and constraints that apply to the holding, using and sharing of information are important components of NHS Information Governance. This Code of Practice reflects the NHS Information Governance principles and key standards in relation to the disclosure of, or access to, information. The NHS Information Governance toolkit is available at www.nhsia.nhs.uk/infogov/igt. The key governance principles are that:-
 - (i) Contractors should provide a confidential and secure service for patients;
 - (ii) Information should only be disclosed or shared by contractors when it is lawful to do so;
 - (iii) Information should be disclosed or otherwise shared by contractors on a "need to know" basis;
 - (iv) Where PCTs need to obtain information from contractors, the minimum necessary information should be determined and the disclosure limited accordingly;
 - (v) Where, exceptionally, there is a need for PCTs to seek access to or to obtain information beyond that generally required for their day to day business, and where access to patient identifiable information is necessary (see paragraph 30), the process of obtaining such information will be open to audit and appropriate scrutiny – such as by a Strategic Health Authority, NHS auditors, or Caldicott Guardians;
 - (vi) Where data is required that identifies an individual patient, the patient's consent to that data must be obtained, except in very exceptional circumstances, where it may not practicable to obtain consent (see paragraph 31).
- 14. Even though sharing information for healthcare purposes will be lawful within GMS, PMS or APMS practices, personal medical records should only be accessed within practices on a "need to know" basis, for example, by:-

- (i) GPs, who will usually have access to the complete clinical record;
- (ii) Other health professionals involved in the care of patients, eg nurses and allied health professionals employed by the contractor or other organisations such as the PCT or mental health trusts. In some situations, only a summary of clinical information may be required that relates to a particular aspect of patient careⁱ;
- (iii) Contractor staff with responsibility for the management of patient records, including security and the transfer and updating of records;
- (iv) Health professionals employed by local authorities eg in Care Trusts.

Providing a Secure & Confidential Service

- 15. This Code requires that all disclosures of information follow the principles of limiting disclosure to the minimum necessary, keeping patients informed and seeking consent where appropriate, disclosing information for defined purposes only, and only permitting access to information on a need to know basis. This provides for a procedural hierarchy, i.e.
 - (i) Where anonymised information will satisfy a purpose, disclosure should be limited to anonymised information as far as is practicable;
 - (ii) Where anonymised information will not suffice or is impracticable, consent must, except in exceptional circumstances, be sought from the patient(s) concerned (where, exceptionally, consent is not sought or is withheld, the reasons for disclosure must be demonstrated and recorded, and there must be a clear audit trail, available for scrutiny by bodies such as SHAs, NHS Audit and Caldicott Guardians see paragraph 31).

All qualified nurses are required to be registered with the Nursing Midwifery Council and are therefore required to abide by the Code of Professional Conduct, which includes protection of confidentiality of the patient or clinical record. Nurses are personally accountable for their own practices. Allied Health Professionals are regulated by the same requirements.

- 16. All NHS organisations are expected to meet, or have improvement plans that in time will enable them to meet, appropriate confidentiality and security standards as outlined in the NHS Confidentiality Code of Practice. These standards were established by the Department of Health in collaboration with the General Medical Council, the British Medical Association and the Office of the Information Commissioner and have been endorsed by those bodies. Contractors who are actively engaged with the NHS Information Governance work programme, will already be working to, or be working towards, appropriate confidentiality and security standards.
- 17. The key elements of information governance that contractors should have regard to are:
 - (i) Procedures should be in place to ensure that contractors, staff and volunteers are aware of their responsibilities regarding confidentiality and security;
 - (ii) Employment contracts should include specific requirements relating to the confidentiality of personal patient information, linked to disciplinary procedures;
 - (iii) Patient information should be recorded accurately and consistently;
 - (iv) Patient information should be kept private;
 - (v) Patient information should be kept physically secure;
 - (vi) Information should only be used and disclosed with appropriate care;
 - (vii) Patients should be informed, in general terms, how their information may be used, who will have access to it and the organisations it may be disclosed to.
- 18. Contractors are required by virtue of their Contract to nominate a person with responsibility for practices and procedures relating to the confidentiality of personal data held by the contractor^j. This reflects an existing requirement that applies to all other NHS bodies, where roles such as 'Caldicott Guardian' or 'Caldicott Lead' are common. In primary care, this responsibility might rest with the Practice Manager, though a clinician will need to be involved where decisions about the disclosure of confidential clinical information need to be made. Contractors should also have regard to the need for security of personal data.

See paragraph 75 to Schedule 6 of the NHS (GMS Contracts) Regulations 2004 and paragraph 71 of the NHS (PMS Agreements) Regulations 2004

19. Contractors providing essential services must ensure that their Patient Information
Leaflet contains details of who has access to patient information (including
information from which the identity of the individuals can be ascertained) and the
patient's rights in relation to the disclosure of such information^k. Contractors may
also want their leaflet to identify who should be the point of contact for those who
have concerns about confidentiality issues. Practices may wish to refer to this Code of
Practice in their Leaflet, and where a copy can be obtained.

k See paragraph 76 to Schedule 6 of the NHS (GMS Contracts) Regulations 2004. Paragraph 72 to Schedule 5 of the NHS (PMS Agreements) Regulations 2004 sets out requirements with regard to practice leaflets for PMS contractors who provide essential services.

Anonymised or aggregated patient information

General

- 20. Wherever practicable, patient data disclosed for purposes other than the patient's care should be anonymised. Anonymised or statistical information is not confidential and may be used with relatively few constraints. *Anonymised information* is information that does not identify an individual. Anonymisation requires the removal of name, address, full postcode, date of birth, NHS number and local patient identifiable codes, and any other detail or combination of details that might support identification. *Aggregated information* is statistical information, which, if care is taken with respect to rare conditions etc, will also provide anonymity for patients.
- 21. In certain circumstances, contractors may need to anonymise patient records prior to disclosure. It will usually be for the person passing on the data to ensure that it is passed on in a non-identifiable form, wherever that is practical. PCTs and contractors should aim to work together to develop the capacity to generate anonymised and aggregated information. In particular, the upgrading of practice IT equipment will provide opportunities to improve this capacity.
- 22. There are circumstances where it will not be practicable for anonymised information to be generated in order to satisfy the purposes of third parties. This may be because there is limited capacity to anonymise information by a contractor, or because the purpose to be satisfied requires examination of original records. Where either of these apply, care must be taken to ensure that disclosure of information is lawful.

PCTs

23. PCTs require access to anonymised patient information for a range of purposes in order to fulfil their statutory responsibilities to provide primary care services and discharge their wider functions. These circumstances include:-

- (i) Strategic planning;
- (ii) Financial management;
- (iii) Public health;
- (iv) Workforce planning;
- (v) To check that payments under the Quality and Outcomes Framework (QOF) are, or have been, accurate, complete and correct;
- (vi) To carry out an annual review of the contractor's performance, including patient experience, against the QOF;
- (vii) Clinical audit purposes;
- (viii) Internal audit;
- (ix) To deter, prevent and detect fraud;
- (x) Where the PCT has concerns about a contractor's compliance with its contract.
- 24. A person acting on behalf of the PCT, must, if requested, produce written authorisation to the contractor in order to see or access information held by the contractor.

SHAs and the Department of Health

- 25. Anonymised or aggregated information may also be requested for certain purposes by SHAs and the Department of Health.
- 26. Under paragraph 77 of Schedule 6 to the NHS (GMS Contracts) Regulations 2004 or its PMS/APMS equivalent, a contractor is only required to provide information to the PCT or a person authorised in writing by the PCT. There may be some occasions where the information needs of the SHA or the Department of Health can be more effectively met by asking a contractor directly for information. This may be, for example, where the SHA, in fulfilling its performance management function of a PCT, needs to clarify an aspect of the PCT's performance. Whilst such occurrences will be rare, the contractor is only under a contractual obligation to provide this information if there is a written PCT authorisation given in accordance with paragraph 77 or its equivalent. As it is extremely unlikely that a PCT would wish to prevent such a request, contractors should treat such requests as though they were authorised by the PCT. However, if a contractor has reasonable doubts about the validity of such a

request, in particular if he or she believes that the information being sought is not information to which the PCT would ordinarily be entitled, the contractor should ask the PCT to confirm that the information should be supplied. A contractor could only be considered to be in breach of his contract if he failed to provide the information following a valid authorisation from the PCT.

- 27. This situation does not affect any separate contractual obligations that a contractor might have to provide information to the SHA for example, in relation to disputes on assignments¹.
- 28. The Department of Health may request information deriving from practices in order to support the Department's work. These data, such as the Attribution Dataset for resource allocation, will usually be requested via PCTs.

See, for example, paragraph 36 of Schedule 6 to the NHS (GMS Contracts) Regulations 2004.

Confidential Patient Information

General

29. By definition, confidential patient information is that which can identify individual patients and is information that was gathered in circumstances where it is reasonable for the patient to expect his/her confidences to be respected.

PCTs

- 30. The circumstances in which the PCT, or persons authorised by the PCT, may need to access and obtain information that identifies individual patients should be limited.

 Such circumstances may include:-
 - (i) in relation to GMS Contracts, the provision of information under the Quality Information Preparation Scheme. Any appropriately qualified person with whom the PCT has made such arrangements is required to have access to the contractor's patient records (subject to the production, on request, of their written authority from the PCT^m)
 - (ii) where the practice is unable to anonymise data that is requested as part of the QOF annual review process;
 - (iii) investigation and assuring the quality and provision of clinical care for example, in relation to a written complaint made by, or on behalf of, a patient (whether living or dead);
 - (iv) management of the contract or agreements for example, where remedial action, or termination of the contract/agreement is being considered (eg because of poor record keeping);
 - (v) where the PCT considers there is a serious risk to patient health or safety;

Paragraph 74 of Schedule 6 to the NHS (GMS Contracts) Regulations 2004.

- (vi) investigation of suspected fraud or any other potential criminal activity;
- (vii) in such other circumstances where the PCT considers that access and disclosure are justified in the public interest (eg to prevent abuse or serious harm to others) and where the PCT judges, on a case by case basis, that the public good which would be achieved by disclosure outweighs the obligation of confidentiality to the individual patient concerned. Disclosures in the public interest should be proportionate and limited to relevant details. Both contractors and PCTs must be prepared to justify such disclosures to a court or regulatory bodies.
- 31. In cases where patient identifiable information is required, the PCT should, wherever possible, discuss the issue of disclosure with the individual concerned and seek consent to disclosure. Where consent is not forthcoming, the individual should be told of any decision to disclose against his/her wishes. Each case must be considered on its merits and it may be necessary to seek legal or other specialist advice, or seek a court order. Where, exceptionally, consent is not sought or is withheld, the reasons why must be documented and there must be a clear audit trail. The NHS Code of Practice on Confidentiality provides further guidance about access to and disclosure of patient-identifiable information.

SHAs

32. SHAs may need to see patient-level data in certain circumstances. For example, SHAs are responsible for resolving certain disputes under the GMS contract and PMS/APMS agreements, and may be responsible for resolving patient complaints. Where the SHA needs to see patient-level data, data must be anonymised, unless there are exceptional reasons why identifiable data is required – in which case, the patient's consent should be sought and obtained. Where, exceptionally, consent is not forthcoming, the conditions described in paragraph 31, and set out in the NHS Code of Practice on Confidentiality, apply equally to SHAs. SHA staff must ensure that appropriate information governance arrangements are in place to safeguard all the information they hold.

Department of Health

33. It is not, in general, necessary for the Department to see individual patient level data. However, the Department collates patient data at postcode level in the Attribution Data Set (see Annex B). Whilst not containing readily identifiable individual level data, it includes sufficient detail to allow data about individuals to be deduced. The Department therefore has in place effective security and management protocols to safeguard patient privacy during data processing. All of the outputs are of aggregated data. The Department is involved in development work using the GP practice code and data on deceased patients but all data is anonymised and then aggregated.

Practice Level data

General

34. Contractors need to access their own practice-level data for specific purposes. This includes data to assist planning, develop and evaluate the delivery of services, and to measure delivery against national and local organisational and clinical benchmarks. For contractors taking part in the national QOF, this data will be used to calculate likely income, and so contribute to financial planning. Contractors may also wish to share their quality data with other practices, or with the Local Representative Committee (LRC).

PCTs

- 35. PCTs will need to see relevant QOF practice data in—year on a monthly basis to enable them to oversee practice development, including expenditure against projections. Such data will be available via the Quality Management and Analysis System (QMAS), which will provide monthly reports on each contractor's performance against the QOF to the contractor's PCT. PCTs will also require access to end-year data (the Achievement Report) for example, for planning purposes, and to confirm payments to be made to the contractor under the QOF.
- 36. In all cases, it will be necessary for the PCT to be able to identify, from practice-level data, contractors within the PCT area. This will enable the PCT, as part of its statutory functions, to identify where it may be necessary to request further appropriate and relevant information from contractors, as well as enabling it to identify any contractor which may be experiencing difficulties and to arrange for it to receive appropriate support. It will not usually be necessary for in-year contractor identifiable data to be disclosed outside the PCT unless the contractor agrees, there is a robust public interest to do so, or it is covered by a formal publication scheme or is otherwise in accordance with the law for example under the Freedom of Information Act.

37. PCTs and contractors will agree between them arrangements for the annual contract review and visit, and the annual QOF review and visitⁿ. Where practicable, both reviews may be combined. Following either review, or as a result of issues which arise in-year, the PCT may require additional information, possibly combined with further visits by the PCT or a person or persons acting on its behalf.

SHAs

38. As part of their performance management responsibility, SHAs will need to see in—
year data from different PCTs within the SHA area, in order to compare performance,
monitor financial performance and PCT management of the contract/agreements.

Such data will be required on a monthly basis. SHAs will also need to see end-year
practice-level data as part of their performance management function. It will not
usually be necessary for in-year contractor identifiable data to identify individual
contractors. However, PCTs may provide data to SHAs which identifies an individual
contractor if that contractor agrees, or where or if there appear to be exceptional
circumstances - eg issues to safeguard public health, or to understand significant
performance variations, or a legal basis, such as a request under the Freedom of
Information Act.

ⁿ Paragraph 61 of Schedule 6 to the NHS (GMS Contracts) Regulations 2004 and paragraph 77 of Schedule 5 to the NHS (PMS Agreements) Regulations 2004.

Information about individual staff employed by or otherwise associated with the practice

General

39. It is also important for contractors to consider the handling of personal data about their staff. Handling of such data is covered by provisions in the Data Protection Act 1998 and the Human Rights Act.

PCTs

40. PCTs may require data on staff employed by or associated with contractors for certain purposes. These include – for workforce planning purposes, and where necessary, to seek evidence that staff employed by contractors are suitably trained and qualified.

SHAs

41. SHAs require practice-level workforce information to support the development of planning across their health economy.

Department of Health

- 42. The Department needs access to individual level data for statistical purposes, e.g.: to-
 - (i) inform workforce planning policy;
 - (ii) form a realistic view on the size of the workforce, taking into account staff who work in more than one place;
 - (iii) allow retention, recruitment and other flows to be measured.

- 43. Wherever possible, anonymised data will be used. Where data which could identify individuals is required the Department will ensure that processing is fair and lawful and that, in particular, it only takes place without consent where it meets one of the other conditions for disclosure of information set out in Schedule 2 and, in the case of sensitive personal data, Schedule 3 to the Data Protection Act 1998. As an example of access to such data, each year the Department produces information on earnings and expenses of GPs. Tax returns received by the Inland Revenue are used as the source of the data. To meet confidentiality and disclosure obligations, the analysis is conducted by the Inland Revenue. Once the analysis has been completed, the Inland Revenue provides the Department with only aggregated results. Anything which could allow individual GPs to be identified is withheld from the Department.
- 44. Where data are collected for statistical purposes, they will not be used to inform decisions relating to any individual. In addition, the individually identifiable data will not be disclosed to any third party except in certain limited circumstances where the Department, as data controller, has firm written assurances that the data will be used only for statistical or research purposes, as defined in section 33 of the Data Protection Act.

ANNEX A

Patients' Forums

Patients' Forums monitor and review health services from the patients' perspective and will ensure that patient's views are fed into local decision making processes. Patients' Forums set up for PCTs have an additional responsibility to help PCTs discharge their duty to involve and consult the public and to monitor how this duty is carried out. Patients' Forums have a statutory right to request information to help them carry out their functions and this information must be provided subject to the limitations set out in the regulations. Examples of the kind of information that Patients' Forums might request includes evidence of public involvement in decision making processes, data on trends in complaints and details about proposed changes to the way services are delivered.

Healthcare Commission

The Healthcare Commission has produced a Code of Practice on access to confidential personal information as required by the Health and Social Care (Community Health and Standards) Act 2003. A copy is available on www.healthcarecommission.org.uk.

National Clinical Assessment Authority (NCAA)

The purpose of the NCAA is to protect patients by helping the NHS to address concerns about doctors. The NCAA provides advice to Primary Care Trusts (PCTs) about local handling of cases and about good local procedures for managing GPs whose performance gives cause for concern. They also undertake assessments of a doctor's performance to clarify concerns and make recommendations for how concerns may be addressed. Where a doctor undergoes an assessment by the NCAA the PCT will need to arrange for the casework manager to access a sample of patient records for the purpose of examining the quality of the records kept by the doctor, and the quality of care provided, as evidenced in the records.

^o Paragraph 78 of Schedule 6 to the NHS (GMS) Regulations and paragraph 74 of Schedule 5 to the NHS (PMS) Regulations.

NHS Counter Fraud and Security Management Service (NHS CFSMS)

The NHS CFSMS has responsibility for reducing NHS losses to fraud and corruption to an absolute minimum. Though a network of accredited Local Counter Fraud Specialists, based within PCTs and NHS trusts, NHS CFSMS discharges its day-to-day responsibility to prevent and detect fraud in the NHS. PCTs also have responsibility for countering fraud in the NHS under Secretary of State Directions

Examples of the kind of information NHS CFSMS might request include non-clinical individual patient data such as name and address, where there are grounds for believing that claims have been made for a service not provided. Data is gathered to assist in exercises carried out to assess the level of risk to NHS funds in a particular service area and to reassess the impact on these levels of fraud after counter fraud measures have been introduced. Data would also be sought to assist in investigation of alleged frauds against the NHS.

NHS Internal Audit

NHS internal auditors have powers through the NHS bodies' Standing Financial Instructions, which provide them with access to all records, documents and correspondence relating to any financial or other relevant transactions, including documents of a confidential nature.

They are required to provide assurances about the systems of internal control and may on occasion require access to contractor and patient records in order to establish the validity of claims, for example, in respect of minor surgery or diabetes clinics. The access to patient records is likely to be infrequent and focused on areas of high risk where they have identified control weaknesses.

Social Services Departments

It may sometimes be necessary to share confidential personal information with Social Services Departments to protect children or other vulnerable individuals. In such cases, contractors or other health professionals employed by them should provide relevant information in a timely manner and should keep a record of the disclosure and the justification in case of subsequent challenge or proceedings.

Research Purposes

The use of anonymised data is preferable for research purposes. Where systems that are capable of providing anonymised data sets for researchers do not yet exist, the use of identifiable patient information to support research may be appropriate and necessary but will require explicit patient consent. If a patient cannot be contacted to obtain consent, it should not be assumed that their medical details can be used for research purposes. Further information about access to NHS records for research purposes is in the NHS Code of Practice on Confidentiality and in Guidance Notes to section 60 of the Health and Social Care Act 2001.

ATTRIBUTION DATA SET 2004 – DATA REQUIREMENT

Field Type	Max.	Field Content
	Charact	
	ers	
Q Code	3	Every patient Q Coded according to postcode. Where a postcode is not available, patients GPs responsible HA Q Code is
		utilised until the postcode is established.
PCG/PCT code	5	Every patient PCG/T coded according to GP, where available.
Practice Identifier	6	GP National Code of Senior Partner (Partnership assumed to be broadly equivalent to Practice). (6 numerics)
		Fringe Partnerships are to be extracted.
		'Ended' GPs are to be allocated the Practice Identifier of the Senior Partner of the practice the GP was last associated with.
GP GNC Code	6	GP National Code of each GP.
		GNC Code of "ZZZ001" to be used for patients removed from previous GPs list at doctor's request.
		GNC code of "ZZZ002" to be used for patients removed from previous GPs list at patient's request.
		If GNC Code for a real GP cannot be ascertained, a GNC Code of "UNKNOW" will be utilised.
GP Status Code	1	Status of each as either GMS or PMS.
		"G" = GMS , "P" = PMS
Postcode	8	Valid postcode formats are: "AnbbbNAA", "ANNbbNAA", "AANbbNAA", "AANNbNAA", "ANAbbNAA" or
		"AANAbNAA". For those patients without a postcode, a value of "UNKNOWN" will be utilised.
Sex code	1	"M", "F". Records with unknown sex to default to female. Counting and reporting of unknown sexes separately is not required.
Age Range Code	1	5 year age bands codes - A = "00", B = "01-04", C = "05-09", D = "10-14", E = "15-17", F = "18-19", G = "20-24", H =
		"25-29", I = "30-34", J = "35-39", K = "40-44", L = "45-49", M = "50-54", N = "55-59", O = "60-64", P = "65-69", Q =
		"70-74", R = "75-79", S = "80-84", T = "85+", U = "UNKNOWN"
Nursing/	1	Records whether the patient resides in a nursing/residential home or not. "Y" or null.
Residential Home		
marker		
Patient Capitation	6	Count of the number of patients - as at April 2004 (dependent on the run date) – with a GP, with a postcode reported
		by Age Range Code band within Sex Code. NOTE: the minimum number will be "1" ie zero entries will not be
		shown.